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CENTRAL INTELLIGENCE AGENCY  
WASHINGTON, D.C. 20505

13 September 1968

MEMORANDUM FOR: NSA COINS Project Manager

SUBJECT : Security Labels on COINS  
Experiment Output

REFERENCE : Your memorandum, same subject,  
distributed to COINS Sub-  
system Managers, 9 August  
1968

1. The CIA Headquarters TSAR Programming System and the NPIC programming system currently used to search and display data from CIA COINS files do not contain the provision to display security labels on output. However, this capability can and should be incorporated. It will probably require a month to obtain this feature from the time a request is initiated.

2. Regarding the level of file structure that should be reflected by the labels, i.e., item, record, or file; I feel that the only immediate, practical course is to adopt the standard practice of indicating file level security only. This has the disadvantage that output is frequently over-classified, i.e., an SI label is applied even though no SI is retrieved. It has the advantage of being able to implement this feature immediately, i.e., considerable programming time would be required to display record or item security and an undesirable delay in search and display time would result.

3. Regarding what security data elements to include in the display on our output, I recommend the following:

- a. Security classification
- b. Dissemination control
- c. Codeword
- d. Downgrading Group

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The other elements recommended in your memorandum--handling instructions and codeword category--are inherent in the codeword and would be redundant if printed separately.

4. The CIA COINS files are based on collateral and SI document sources which probably contain all of the dissemination controls which are allowable. I recommend including in the security label only NOFORN because it is the most significant control and to do otherwise would result in presenting the user with two lines of file output and a page of security label.

5. Therefore, I recommend that the following security labels be applied to CIA COINS files:



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6. Since terminal output is not page oriented, the usual practice of placing security controls at top and bottom of each page cannot be followed. Therefore, I recommend placing the labels at the beginning and end of output and after each 30-40 lines within the output, when the response is extensive, in order to assure that labels appear on every page.



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Proposed Changes to Section VIII. D. 14., DoD Instruction  
5210.47, "Security Classification of Official Information."

14. Classified messages shall be marked at the top and bottom with the assigned classification in the manner prescribed for unbound documents. In the case of a message printed by an automated system, these classification markings may be applied by that system provided that the markings, so applied, are clearly distinguishable on the face of the document from the printed text. In addition, the first item of information in the text of a classified message will be the security classification. The downgrading and declassification grouping notation applicable to a message will be placed at the end of the text.